

Serial 79
Trespass Bill 2023
Mrs Worden

A Bill for an Act to provide for offences related to trespass and for related purposes

NORTHERN TERRITORY OF AUSTRALIA

TRESPASS ACT 2023

Act No. [] of 2023

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NORTHERN TERRITORY OF AUSTRALIA

Act No. [] of 2023

An Act to provide for offences related to trespass and for related purposes

[Assented to [] 2023]
[Introduced [] 2023]

The Legislative Assembly of the Northern Territory enacts as follows:

Part 1 Preliminary matters

1 Short title

This Act may be cited as the *Trespass Act 2023*.

2 Commencement

- (1) This Act commences on the day fixed by the Administrator by *Gazette* notice.
- (2) If a provision of this Act does not commence before 13 February 2025, it commences on that day.

3 Definitions

In this Act:

Crown land means all Crown land, including reserved or dedicated land, that is not leased or occupied under a licence or an agreement.

direction means a direction to leave a place given under section 9(1) or (2).

occupier, in relation to a place, means:

- (a) if the place is Crown land or land occupied by the Territory, the Commonwealth or a statutory corporation – a person in charge of the land; or
- (b) if the place is not Crown land or land occupied by the Territory, the Commonwealth or a statutory corporation:
 - (i) a person in lawful occupation of the place and any employee or other person acting under the authority of an occupier of the place; or
 - (ii) if there is no person in lawful occupation of the place – the owner of the place.

order means an order to stay off a place issued by a court under section 12.

place means any of the following:

- (a) a building or structure, whether permanent or temporary and whether fixed or capable of being moved;
- (b) land, whether enclosed or not;
- (c) a motor vehicle;
- (d) a trailer or caravan;
- (e) an aircraft;
- (f) a boat or other vessel;
- (g) a train or rolling stock on or for use on a railway.

warning means a warning to stay off a place given under section 10(1) or (2).

Note for section 3

The Interpretation Act 1978 contains definitions and other provisions that may be relevant to this Act.

4 Authority to enter and remain

- (1) In this Act, the following persons are taken to be authorised to enter or remain in, on or at a place:
 - (a) an occupier of the place;

- (b) an individual who has express consent from the occupier of the place to enter or remain in, on or at the place;
 - (c) an individual who has implied consent from the occupier of the place to enter or remain in, on or at the place;
 - (d) an individual who is authorised to enter or remain in, on or at the place under a law in force in the Territory.
- (2) For this Act, a direction or a warning given to a person in respect of a place is taken to be the withdrawal of any express or implied consent for that person to enter or remain in, on or at the place.

5 Effect on other laws and agreements

This Act does not affect anything that a person is authorised to do by or under:

- (a) any other law in force in the Territory; or
- (b) any legally enforceable agreement.

6 No discrimination or other prohibited conduct

- (1) A person must not use a power under this Act to engage in prohibited conduct or otherwise contravene the *Anti-Discrimination Act 1992*.
- (2) In this section:

prohibited conduct, see section 4(1) of the *Anti-Discrimination Act 1992*.

7 Traditional rights in land

To avoid doubt, this Act does not affect the existence, enjoyment or exercise of:

- (b) any native title rights and interests, within the meaning of the *Native Title Act 1993* (Cth), or any other rights under that Act; or
- (b) any rights under the *Aboriginal Land Rights (Northern Territory) Act 1976* (Cth).

8 Application of Criminal Code

Part IIAA of the Criminal Code applies to an offence against this Act.

Note for section 8

Part IIAA of the Criminal Code states the general principles of criminal responsibility, establishes general defences, and deals with burden of proof. It also defines, or elaborates on, certain concepts commonly used in the creation of offences.

Part 2 Enforcement provisions

9 Direction to leave

- (1) An occupier of a place may direct a person in, on or at the place to leave the place.
- (2) A police officer may direct a person in, on or at a place to leave the place:
 - (a) at the request of an occupier of the place; or
 - (b) on the officer's own initiative in relation to Crown land or land occupied by the Territory, the Commonwealth or a statutory corporation.
- (3) A direction may specify that the person is banned from returning to and entering the place for a period of up to 7 days from the day the direction is received by the person.
- (4) If no period is specified in the direction, the person is banned from returning to and entering the place for a period of 72 hours from the time the direction is received by the person.
- (5) Unless otherwise authorised, a person who is directed to leave a place must leave the place as soon as reasonably practicable and not return to or enter the place within the period applicable under subsection (3) or (4).

10 Warning to stay off

- (1) An occupier of a place may warn a person that the person does not have permission to enter the place and must stay off the place if:
 - (a) the person is trespassing, or has trespassed, in, on or at the place; or
 - (b) the occupier has reasonable grounds to suspect that the person is likely to trespass in, on or at the place.

- (2) A police officer may warn a person that the person does not have permission to enter the place and must stay off the place:
 - (a) at the request of an occupier of the place; or
 - (b) on the officer's own initiative in relation to Crown land or land occupied by the Territory, the Commonwealth or a statutory corporation.
- (3) A warning may specify that the person is banned from entering the place for a period not exceeding 12 months from the day the warning is received by the person.
- (4) If no period is specified in the warning, the person is banned for a period of 3 months from the day the warning is received by the person.
- (5) Unless otherwise authorised, a person who is warned to stay off a place must not enter the place during the period applicable under subsection (3) or (4).

11 Manner of giving direction or warning

- (1) A direction or a warning may be given to a person orally or in writing.
- (2) A direction or warning may be given orally to members of a group by addressing the group as a whole and making it clear that each member is included in the direction or warning.

12 Court order to stay off

- (1) A court of competent jurisdiction may order a person found guilty of a trespassing offence in relation to a place to stay off and not enter that place for a period of up to 12 months.

- (2) In this section:

trespassing offence means any of the following:

- (a) an offence against this Act;
- (b) an offence against the *Trespass Act 1987*.

Part 3 Trespassing offences

13 Trespass – entering or remaining without authority

(1) A person commits an offence if the person:

- (a) intentionally enters a place; and
- (b) is not authorised to enter the place.

Maximum penalty: 20 penalty units or imprisonment for
6 months.

(2) A person commits an offence if the person:

- (a) intentionally remains in, on or at a place; and
- (b) is not authorised to remain in, on or at the place.

Maximum penalty: 20 penalty units or imprisonment for
6 months.

(3) Strict liability applies to subsections (1)(b) and (2)(b).

14 Trespass on Crown or other land

(1) A person commits an offence if:

- (a) the person intentionally enters land; and
- (b) the land is Crown land or is land occupied by the Territory, the Commonwealth or a statutory corporation; and
- (c) a notice is posted on the land clearly warning that trespassing on the land is prohibited.

Maximum penalty: 20 penalty units.

(2) Strict liability applies to subsection (1)(b) and (c).

(3) It is a defence to a prosecution for an offence against subsection (1) if:

- (a) the defendant was not aware of, and could not reasonably be assumed to have been aware of, the notice posted on the land; or

- (b) the defendant:
 - (i) did not know the land was Crown land, or land occupied by the Territory, the Commonwealth or a statutory corporation; and
 - (ii) entered the land while hunting or in the pursuit of game.

Note for subsection (3)

The defendant has an evidential burden in relation to this defence (see section 43BU of the Criminal Code).

15 Trespass after direction to leave

- (1) A person commits an offence if the person:
 - (a) is in, on or at a place; and
 - (b) is directed under section 9 to leave the place; and
 - (c) does not leave the place as soon as reasonably practicable.

Maximum penalty: 20 penalty units.

- (2) A person commits an offence if the person:
 - (a) is directed under section 9 to leave a place; and
 - (b) returns to and enters the place contrary to section 9(5).

Maximum penalty: 20 penalty units.

- (3) An offence against subsection (1) or (2) is an offence of strict liability.

16 Trespass after warning to stay off

- (1) A person commits an offence if the person:
 - (a) is warned under section 10 to stay off and not enter a place; and
 - (b) enters the place contrary to section 10(5).

Maximum penalty: 20 penalty units.

- (2) An offence against subsection (1) is an offence of strict liability.

Part 4 Police and procedural matters

19 Police power of removal

A police officer may, without arrest, remove a person and any of the person's property from a place if the officer believes on reasonable grounds that the person has committed, is committing or is about to commit an offence against this Act.

Notes for section 19

- 1 Section 123 of the Police Administration Act 1978 authorises a member of the Police Force to, without warrant, arrest and take into custody any person where the member believes on reasonable grounds that the person is committing, has committed or is about to commit an offence.*
- 2 Section 23 of the Youth Justice Act 2005 requires a police officer to take all reasonable steps to notify a responsible adult of the arrest or charging of a youth for an offence.*

20 Exercise of powers

- (1) A police officer may use reasonable force and assistance in exercising a power under this Act.
- (2) To avoid doubt, a police officer who gives a direction or warning at the request of an occupier of a place is acting in the course of the police officer's duties.

21 Multiple offences

A person may be charged with and found guilty of more than one offence against this Act for a sequence of conduct that constitutes those separate offences.

22 Averment

- (1) An averment may be made regarding facts specified in subsection (2) in a complaint for an offence against any of the following:
 - (a) section 14(1);
 - (b) section 15(1) or (2);
 - (c) section 16(1).
- (2) The averment is taken to be evidence in respect of the following facts:
 - (a) that a person is, or was at the relevant time, an occupier of a place;

- (b) that a person is, or was at the relevant time, a police officer;
- (c) that a direction was given to or received by a person and the contents of the direction;
- (d) that a warning was given to or received by a person and the contents of the warning.

Part 5 Repeals and transitional matters for Trespass Act 2023

Division 1 Repeals

23 Acts repealed

The following Acts are repealed:

- (a) *Trespass Act 1987* (Act No. 7 of 1987);
- (b) *Trespass Amendment Act 2000* (Act No. 51 of 2000).

Division 2 Transitional matters

24 Definitions

In this Division:

commencement means the commencement of Part 2.

repealed Act means the *Trespass Act 1987*.

25 Direction to leave

Any direction to leave given under section 7 of the repealed Act, that is in effect immediately before the commencement, continues in effect in accordance with its terms and is taken to be a direction under this Act.

26 Warning to stay off

Any warning to stay off given under section 8 of the repealed Act, that is in effect immediately before the commencement, continues in effect in accordance with its terms and is taken to be a warning under this Act.

27 Offences

- (1) The provisions of the repealed Act, as in force immediately before the commencement, continue to apply to offences against that Act committed before the commencement.
- (2) For subsection (1), an offence is taken to have been committed before the commencement if any of the conduct constituting the offence occurred before the commencement.

Part 6 Consequential amendments

Division 1 Criminal Code

28 Act amended

This Division amends the Criminal Code.

29 Section 220 amended (Entering building with intention to commit offence)

Section 220(1)(b)

omit

Trespass Act 1987

Insert

Trespass Act 2023

30 Section 223 amended (Alternative verdict)

Section 223(b)

omit

Trespass Act 1987

Insert

Trespass Act 2023

Division 2 Housing Act 1982

31 Act amended

This Division amends the *Housing Act 1982*.

32 Section 5 amended (Definitions)

Section 5, definition *prescribed offence*, paragraph (d)

omit, insert

(d) section 13(1) or (2), 14(1), 15(1) or (2), 16(1) or 17(2) of the *Trespass Act 2023*.

Division 3 Public Transport (Passenger Safety) Act 2008

33 Act amended

This Division amends the *Public Transport (Passenger Safety) Act 2008*.

34 Section 4 amended (Offences warranting arrest)

Section 4(1)(b)

omit

5, 7 or 8 of the *Trespass Act 1987*

insert

13(1) or (2), 14(1), 15(1) or (2), 16(1) or 17(2) of the *Trespass Act 2023*

Division 4 Repeal

35 Repeal of Part

This Part is repealed on the day after it commences.