# **NORTHERN TERRITORY OF AUSTRALIA**

# FINANCIAL MANAGEMENT ACT

As in force at 30 June 2003

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## NORTHERN TERRITORY OF AUSTRALIA

As in force at 30 June 2003

#### FINANCIAL MANAGEMENT ACT

An Act relating to the financial management of the Territory and certain Government business activities, and for related purposes

# Part 1 Preliminary

#### 1 Short title

This Act may be cited as the Financial Management Act.

#### 2 Commencement

This Act shall come into operation on a date to be fixed by the Administrator by notice in the *Gazette*.

# 3 Interpretation

(1) In this Act, unless the contrary intention appears:

#### Accountable Officer:

- (a) in relation to an Agency means the chief executive (however described) of the Agency or a person who the Treasurer declares in writing to be the Accountable Officer for the purposes of this Act; or
- (b) in relation to the Central Holding Authority means the person who the Treasurer declares in writing to be the Accountable Officer of the Authority.

accounts mean the records, however compiled, recorded or stored (whether in written or printed form or on film or by electronic process or otherwise) of transactions in respect of money or property held by or for the Territory or an Agency, and includes books, documents, writings, money forms, vouchers and other recorded information of any kind from which accounts have been compiled.

**Agency** means a unit of government administration, or office or statutory corporation, nominated in an Administrative Arrangements Order as an Agency for the purposes of this Act, and includes,

where the case requires, a part or division (by whatever name called) of an Agency.

#### Allocation means:

- (a) an amount authorised to be paid from the Central Holding Authority pursuant to an Appropriation Act and includes any variation of that amount authorised in accordance with this or any other Act; or
- (b) an amount required by any other Act to be provided from the public moneys of the Territory.

**Appropriation Act** includes a Supply Act, an annual Appropriation Act or an additional Appropriation Act which authorises an Allocation to a Purpose.

audit has the same meaning as in the Audit Act.

**employee**, in relation to an Agency, means a person employed by or in the business of the Agency, and includes the Accountable Officer.

**expenditure** means the payment of money for either actual or accrued expenses and includes an advance or transfer from an Operating Account.

**Government Business Division** means an Agency, or a part of an Agency, that:

- (a) recovers a significant proportion of its operating costs through charges on users; and
- (b) is determined by the Treasurer to be a Government Business Division.

*internal control* means the methods and procedures adopted within an Agency to:

- (a) promote operational efficiency, effectiveness and economy;
- (b) safeguard its assets and manage its liabilities and contingent liabilities;
- (c) deter and protect against fraud;
- (d) maintain the accuracy and reliability of its accounting information; and
- (e) ensure compliance with legislative provisions.

#### loss includes:

- (a) a loss of or deficiencies in money or property held by or for the Territory or an Agency;
- (b) a loss arising out of the destruction, condemnation, obsolescence, abandonment, deterioration of or damage to property;
- (c) an irrecoverable overpayment and debts;
- (d) expenditure made without lawful authority; and
- (e) a loss of money due to failure to assess and levy revenue and other amounts receivable.

**money** means cash or negotiable instruments collected, received or held by or due to a person for or on behalf of the Territory or an Agency or held in an official bank account and includes funds transferred electronically or by any other means.

**official bank account** means an official bank account opened by the Treasurer in pursuance of section 27.

#### **Operating Account means:**

- (a) a Government Business Division Operating Account; or
- (b) an Agency Operating Account,

established under section 6(1).

**Purpose** means an appropriation to a Purpose (which may be designated as Outputs, Capital, Treasurer's Advance or another designation) that is specified in an Appropriation Act and includes a Purpose specified in a direction, determination or approval under section 18, 20 or 21 (whether or not the Purpose is specified in, or in a schedule to, an Appropriation Act) or created since the previous annual Appropriation Act.

**receipts** means money received into the Public Account and includes:

- (a) a transfer, advance or other remittance within the Public Account;
- (b) the amount of the value of units in a unit trust held by or on behalf of the Territory credited to the Public Account; and

(c) the amount of the value of funds managed on behalf of the Territory credited to the Public Account.

**securities** include inscribed stock, debentures, bonds, debenture stock, notes and any other document creating, evidencing or acknowledging indebtedness (whether or not constituting a charge on property).

*Treasurer's Advance* means an Allocation of that name.

(2) A reference in this Act to a Minister in relation to an Agency (whether the relationship is by reference to the Accountable Officer, Operating Account or otherwise) is a reference to the Minister to whom the administration of the Agency, or the Act by or under which the Agency is established, is allotted under an Administrative Arrangements Order or an Act.

# Part 2 Accounting framework

# 4 Public Account

- (1) The Treasurer shall establish and keep a Public Account of the receipts and expenditure of the Territory and Agencies.
- (2) The Public Account shall consist of:
  - (a) the Central Holding Authority; and
  - (b) the Operating Accounts.

#### 5 Consolidated Revenue Account

- (1) There shall be credited to the Central Holding Authority all money received by or on behalf of the Territory or an Agency except that required or permitted by or under this or any other Act to be credited to an Operating Account or to an Accountable Officer's Trust Account.
- (2) Money must not be paid from the Central Holding Authority except as authorised under an Appropriation Act, this Act or another Act.

## 6 Operating accounts

- (1) The Treasurer shall establish for each Agency:
  - (a) an Operating Account for each Government Business Division for which the Agency is responsible; and

- (b) an Agency Operating Account for all other functions of the Agency.
- (2) There shall be paid into an Operating Account:
  - (a) payments from the Central Holding Authority in respect of the functions for which the Agency is responsible;
  - (b) in the case of an Operating Account for a Government Business Division, all receipts of the Government Business Division; and
  - (c) such other categories of receipts as are from time to time agreed by the Treasurer and the Minister and specified in the Treasurer's Directions issued under section 38.
- (3) An amount of expenditure incurred may be paid from an Operating Account by the Accountable Officer of the Agency that performs the functions for which the Operating Account exists.
- (4) Subject to this Act and any other law of the Territory, if the Treasurer is satisfied at any time that there is available in an Agency Operating Account a credit balance in excess of the amount reasonably required, the Treasurer may transfer the whole or a part of the excess from the Operating Account to the Central Holding Authority.
- (5) The Accountable Officer of an Agency must keep in relation to his or her Operating Account the accounts that are specified in the Treasurer's Directions.

## 7 Accountable Officer's Trust Account

- (1) The Treasurer shall establish such Accountable Officer's Trust Accounts as are required by or under this Act or any other law in force in the Territory to be established for the receipt of money by the Territory or an Agency to be held in trust.
- (2) There shall be credited to an Accountable Officer's Trust Account all money required or permitted by this Act or any other law in force in the Territory to be held in trust by the Territory or an Agency.
- (3) Money may be withdrawn from an Accountable Officer's Trust Account only for the purposes of the trust to which the money relates or for any other purpose authorised by this Act or any other law in force in the Territory.
- (4) Each Accountable Officer must keep in relation to his or her Accountable Officer's Trust Account the accounts that are specified in the Treasurer's Directions

## 8 Treasurer's quarterly financial statements

- (1) As soon as practicable after the end of each of the first, second and third quarters of a financial year, the Treasurer must prepare in the form the Treasurer considers appropriate, and publish in the *Gazette*, financial statements for the quarter.
- (2) In preparing those financial statements, the Treasurer may have regard to what is required to be included in the final fiscal results report for the financial year under the *Fiscal Integrity and Transparency Act*.

#### 9 Treasurer's annual financial statement

- (1) Within the prescribed period, the Treasurer must prepare, in the form the Treasurer considers appropriate, an annual financial statement for a financial year.
- (2) The annual financial statement may incorporate the final fiscal results report for the financial year under the *Fiscal Integrity and Transparency Act*.
- (3) The annual financial statement is to include reports on the following during the financial year:
  - (a) all write-offs, waivers, postponements and gifts by the Treasurer under section 35:
  - (b) all ex gratia payments directed by the Treasurer under section 37.
- (4) The Treasurer must table in the Legislative Assembly:
  - (a) a signed copy of the annual financial statement; and
  - (b) a signed copy of the Auditor-General's report on the statement under the *Audit Act*.

within 6 sitting days of the Assembly after receiving the Auditor-General's report.

(5) In this section:

#### prescribed period, for a financial year, means:

- (a) 3 months after the end of the financial year; or
- (b) if the Administrator determines another period for the financial year that other period.

# 10 Annual financial statements of Government Business Divisions

- (1) The Accountable Officer of an Agency responsible for a Government Business Division shall, within the period of 3 months immediately following the end of the financial year or such other period as the Treasurer in a particular case determines, prepare a financial statement in respect of the Government Business Division.
- (2) A financial statement under subsection (1) shall be prepared in such form as the Treasurer directs and, unless the Treasurer directs otherwise, be prepared on commercial accounting principles.
- (3) The Accountable Officer shall forward the financial statement to the Auditor-General who shall audit the statement and, within the period of 2 months after receiving it or such other period as the Administrator in a particular case allows, report on the statement to the Minister and forward a copy of the report to the Accountable Officer.
- (4) The Minister shall table the financial statement and the report of the Auditor-General on the statement in the Legislative Assembly within 6 sitting days of the Assembly after the delivery of the report of the Auditor-General to the Minister.

#### 11 Other financial statements

- (1) Subject to any other law of the Territory, the Accountable Officer of an Agency must, if the Treasurer directs him or her to do so, prepare a financial statement in respect of the operations of, or specified functions of, the Agency for a financial year or another financial reporting period determined by the Treasurer.
- (2) A financial statement under subsection (1) is to be in the form the Treasurer directs and is to be prepared within:
  - (a) 3 months; or
  - (b) if the Treasurer determines another period in a particular case that other period,

immediately after the end of the financial reporting period.

(3) The Treasurer may direct the Accountable Officer of an Agency to submit the financial statement directed to be prepared under subsection (1) to the Auditor-General who shall audit it and, within the period of 3 months after receiving it or such other period as the Administrator in a particular case allows, report on the statement to the Minister and forward a copy of the report to the Accountable Officer.

(4) The Minister shall table the financial statement and the report of the Auditor-General on the statement in the Legislative Assembly within 6 sitting days of the Assembly after the delivery of the report of the Auditor-General to the Minister.

# 12 Annual reports of agencies

All annual reports prepared under section 28 of the *Public Sector Employment and Management Act* shall contain financial statements prepared under section 10 or, where a relevant direction by the Treasurer has been given, under section 11.

## Part 3 Accountable Officers

#### 13 Duties of Accountable Officers

- (1) The Accountable Officer of an Agency is responsible for the financial management of the Agency.
- (1A) The Accountable Officer of the Central Holding Authority is responsible for the financial management of the Central Holding Authority.
  - (2) The Accountable Officer of an Agency must ensure that:
    - (a) proper records of all transactions affecting the Agency are kept and that employees under his or her control observe the requirements of this Act, the Regulations and the Treasurer's Directions; and
    - (b) procedures in the Agency are such as will at all times afford a proper internal control.
- (2A) The Accountable Officer of the Central Holding Authority must ensure that:
  - (a) proper records of all transactions affecting the Central Holding Authority are kept and that the requirements of this Act, the Regulations and the Treasurer's Directions are observed; and
  - (b) the Central Holding Authority's procedures are such as will at all times afford a proper internal control of the Central Holding Authority.
  - (3) The Treasurer may, after consultation with the relevant Minister, issue a direction to the Accountable Officer of an Agency in relation to the financial management of the Agency.

(4) An Accountable Officer, and an employee of the Agency, to whom a direction under subsection (3) applies must comply with the direction.

## 14 Money to be committed by Accountable Officer

- (1) Money shall not be committed for expenditure except by an Accountable Officer or by a person acting on the authority of an Accountable Officer.
- (2) The Accountable Officer of an Agency must not commit money for expenditure unless satisfied that, when payment in respect of the transaction falls due, there will be sufficient funds available in the relevant Operating Account to make the payment.
- (2A) The Accountable Officer of the Central Holding Authority must not commit money for expenditure unless satisfied that, when payment in respect of the transaction falls due, there will be sufficient funds available in the Central Holding Authority to make the payment.
  - (3) The Minister may, in writing, direct the Accountable Officer of an Agency to commit money for an objective incidental to a function for which the Accountable Officer is responsible and, subject to subsection (2), the Accountable Officer shall comply with the direction.

#### 15 Internal audit

- (1) The Accountable Officer of an Agency shall ensure that the Agency has an adequate internal audit capacity to assist the Accountable Officer in the performance of his or her functions under this Act.
- (2) The person in charge of an internal audit of an Agency shall, as soon as practicable after completing the internal audit, report to the Accountable Officer of the Agency the result of the audit.

## 16 Accounting and property manuals

The Accountable Officer of an Agency must issue and maintain an accounting and property manual for use by the employees of the Agency.

#### 17 Exemption of accountable officer

(1) The Administrator may, by instrument in writing, direct that an Accountable Officer need not comply with this Act or such provisions of or under this Act as are specified in the instrument, or need only to comply with a provision subject to such conditions as the Administrator thinks fit and specifies in the instrument, and while the direction remains in force the Accountable Officer need

- not comply with the Act or the provision, or shall comply subject to those conditions, as the case may be.
- (2) The Treasurer shall table a copy of an instrument under subsection (1) in the Legislative Assembly within 6 sitting days of the Assembly after the instrument is made.

# Part 4 Budget management

#### 18 Use of Treasurer's Advance

- (1) The Treasurer may supplement an Allocation to a Purpose by transferring a portion of the Treasurer's Advance to that Purpose.
- (2) The Treasurer may transfer a proportion of the Treasurer's Advance to a Purpose to which no Allocation has been made by an Appropriation Act.

# 19 Increase or replenishment of Treasurer's Advance

- (1) Where the Administrator is satisfied, because of the reasons provided to him or her by the Treasurer, that the balance in the Consolidated Revenue Account will be in excess of that required, the Administrator may increase the Allocation to the Treasurer's Advance by an amount not exceeding the amount of the excess or 5% of the total of Allocations provided by Appropriation Acts for the financial year, whichever is the lesser.
- (2) The Allocation to the Treasurer's Advance may be increased in the course of a financial year by a transfer in accordance with section 20.
- (3) The Allocation to the Treasurer's Advance may be replenished in the course of a financial year by the writing back to the Treasurer's Advance of amounts previously transferred to an Activity and no longer required.
- (4) Where an increase in the Allocation to the Treasurer's Advance has been made under subsection (1), the Treasurer shall table in the Legislative Assembly, within 6 sitting days of the Assembly after the increase is made, a statement setting out:
  - (a) the reasons given to the Administrator and referred to in that subsection; and
  - (b) the amount by which the Treasurer's Advance has been increased.

#### 20 Transfer of allocations between activities

- (1) An excess Allocation available to a Purpose of an Agency may, in accordance with a written direction of the Treasurer, be transferred to one or more Purposes of another Agency, if the Treasurer is of the opinion that it is necessary to do so for the administration of government.
- (1A) An excess Allocation available to a Purpose of an Agency may, in accordance with a written direction of the Treasurer, be transferred to another Purpose of the Agency, if the Treasurer is of the opinion that it is necessary to do so for the administration of government.
  - (2) The Treasurer shall table a direction under subsection (1) or (1A) in the Legislative Assembly within 6 sitting days of the Assembly after the direction is given.

# 21 Allocation transferred with transfer of activity

- (1) Where, after the passing of an Appropriation Act, the Administrator redistributes, in whole or in part, the public business amongst Agencies, the appropriate proportions, as determined by the Treasurer, of any Allocation involved shall be transferred accordingly.
- (2) For the purposes of accounting:
  - (a) receipts and expenditure relating to the public business redistributed under subsection (1) that are incurred before the redistribution occurred are taken to have occurred in the Agency to which the business is redistributed; and
  - (b) payments in relation to the redistributed business that were made from the Central Holding Authority before the redistribution occurred are taken to have been provided to the Purpose of the Agency to which the business is redistributed that is the same category of Purpose as the Purpose to which the payments were made.
- (3) The Treasurer shall table in the Legislative Assembly, within 6 sitting days of the Assembly after the transfer in pursuance of subsection (1), a statement of the amounts of Allocation transferred under subsection (1).

## 22 Transfer of allocation between financial years

- (1) The Treasurer may, in writing, approve an additional Allocation of an amount not exceeding 5% of the Allocation for the financial year, and on the Treasurer so doing:
  - (a) the Allocation is increased by that amount for the financial year; and
  - (b) the subsequent financial year's forward estimate or Allocation, as the case may be, shall be deemed to be reduced by that amount.
- (2) If part of an Allocation in a financial year is not expended in the financial year, the Treasurer may, in writing, determine that an amount not exceeding 5% of the Allocation shall not lapse and on the Treasurer so doing:
  - (a) the Allocation is decreased by that amount for the financial year; and
  - (b) the subsequent financial year's forward estimate or Allocation, as the case may be, shall be deemed to be increased by that amount.
- (3) The Treasurer shall table an instrument of approval or determination under subsection (1) or (2) in the Legislative Assembly within 6 sitting days of the Assembly after signing it.

# 24 Lapse of allocation

An Allocation in respect of a financial year shall be available for the financial year only and, subject to section 22, the balance of the Allocation unexpended at the end of the financial year shall lapse and shall not be available in a subsequent financial year.

#### 26 Expenditure unclaimed

Subject to any other law of the Territory, expenditure that is unclaimed by the person entitled to it for such period after it becomes payable as the Treasurer determines shall be paid into the Consolidated Revenue Account.

# Part 5 Funds management

#### 27 Official bank accounts

- (1) The Treasurer must open an official bank account under the name "Northern Territory Government Account" and may, as he or she thinks fit, open other official bank accounts.
- (1A) An official bank account may only be opened under subsection (1) with an authorised deposit-taking institution within the meaning of the *Banking Act 1959* of the Commonwealth.
  - (2) A person shall not, except by the authority of the Treasurer, open an official bank account.
  - (3) Except as otherwise provided by or under this or any other Act, all money shall be kept in an official bank account.
  - (4) Overdraft accommodation shall not be granted on an official bank account except by the authority of the Treasurer.
  - (5) All moneys collected or received by an employee of an Agency shall be paid daily, or at such other intervals of time as the Treasurer directs, to the credit of the Northern Territory Government Account or such other official bank account as the Treasurer directs.
  - (6) Money received and paid into an official bank account that is later ascertained to be not so payable may, with the approval of an Accountable Officer, be withdrawn from the official bank account and paid to the person lawfully entitled to it

#### 28 Withdrawal of money

Money shall be withdrawn by an Accountable Officer from an official bank account in accordance with the Treasurer's Directions and not otherwise.

## 29 Investment of money

- (1) The Treasurer:
  - (a) may determine from time to time whether any, and if so what, amount of money standing at credit in an official bank account is available for investment; and
  - (b) may invest the amount in such investments as are from time to time permitted by or under this Act, and for such periods, as the Treasurer thinks fit.

- (2) The Treasurer shall not make an investment referred to in subsection (1) except:
  - (a) in securities of or guaranteed by the Government of the Territory, the Commonwealth or a State or another Territory of the Commonwealth;
  - (b) in deposits, debentures, promissory notes or other securities of a statutory body the obligations of which are guaranteed by the Government of the Territory, the Commonwealth or a State or another Territory of the Commonwealth;
  - (c) in deposits, debentures, promissory notes or other securities of a body corporate or an authorised deposit-taking institution within the meaning of the *Banking Act 1959* of the Commonwealth that maintains such minimum credit rating specified by the Treasurer as is published from time to time by a credit rating agency approved by the Treasurer;
  - (d) whether secured or unsecured:
    - in capital market investments issued by a body corporate that maintains such minimum credit rating specified by the Treasurer as is published from time to time by a credit rating agency approved by the Treasurer;
    - (ii) in debentures, securities or other obligations of governments, government authorities or statutory bodies;
    - (iii) in promissory notes made by a body corporate referred to in paragraph (c) or a statutory body whether constituted under an Act of the Territory, the Commonwealth or a State or another Territory of the Commonwealth:
    - (iv) in futures contracts traded on a prescribed financial market (as defined in section 9 of the Corporations Act 2001) and in forward exchange or interest rate agreements complying with such terms and conditions as the Treasurer determines; or
    - in notes, certificates, bonds, options, swaps, bills of exchange (specified by an entity specified in subsection (2)(a), (b) or (c)) and currency transactions in accordance with section 33(2);
  - (e) with a dealer in the short term money market with established lines of credit with the Reserve Bank of Australia or a lender of last resort; or

- (f) in such other investments as the Treasurer determines.
- (3) The Treasurer shall table a determination under subsection (2)(f) in the Legislative Assembly within 6 sitting days of the Assembly after signing it.
- (4) Money received by the Treasurer as a result of an investment made under this section shall be paid to the official bank account from which the money the subject of the investment was drawn.

#### 30 No allocation needed for investment

- (1) Payments of money made by the Treasurer in accordance with section 29 may be made without Allocation of money for the payments so made.
- (2) Payments of money from the Central Holding Authority for the repayment of the principal owing on a debt may be made without Allocation of money for the payments

# 31 Lending

- (1) The Treasurer may lend or advance money or otherwise make financial accommodation available to the Territory, an Agency, a local government council or other person.
- (1A) Money may be loaned under subsection (1) on the basis that if:
  - (a) certain conditions of the loan are satisfied; and
  - (b) the approval of the Treasurer is obtained,

the money loaned is not required to be repaid to the Territory.

- (2) The terms and conditions of lending shall be in accordance with the terms and conditions specified in the law authorising or permitting the advance.
- (3) The Accountable Officer of the Agency to which, or the relevant person to whom, the lending is made shall cause a record of the lending to be maintained.
- (4) The Accountable Officer shall review the record of the lending to ensure that lendings are properly repaid by the date on which they are due to be repaid.

# 32 Borrowing

- (1) The Treasurer may raise money or otherwise obtain financial accommodation in Australia or elsewhere for the Territory, an Agency, a local government council or other person.
- (2) No money shall be raised or financial accommodation otherwise obtained on the public credit of the Territory except by the authority of this Act or another law of the Territory.
- (3) Subject to this Act, the Territory may give security for the repayment of money raised or financial accommodation otherwise obtained on the public credit of the Territory and the payment of interest thereon.
- (4) All money raised or financial accommodation otherwise obtained by or on behalf of or received by the Territory pursuant to a financial agreement with the Commonwealth or otherwise on the public credit of the Territory shall be paid into an official bank account for credit to the Public Account.

#### 33 Other financial transactions

- (1) The Treasurer may enter into interest rate swaps, currency swaps, hedge agreements, finance options, futures contracts or options, forward exchange rate agreements or analogous transactions, whether or not the transaction is entered into for the purpose of managing or protecting against a financial or currency risk.
- (2) Transactions relating to foreign currencies may be entered into with settlement fixed by reference to any time or circumstance.

#### 34 Guarantees and indemnities

- (1) If in the opinion of a Minister, including the Treasurer, the Territory would benefit, that Minister may with the agreement of the Treasurer make arrangements for the Territory:
  - (a) to give a guarantee, on the terms the Treasurer thinks fit, that a person's specified financial obligations will be fulfilled; or
  - (b) to indemnify a person, on the terms the Treasurer thinks fit, for actual or potential liability in relation to the person's financial obligations.
- (2) Notwithstanding any other law of the Territory, an instrument effecting a guarantee or an indemnity referred to in subsection (1) shall be signed by the Treasurer, unless the Treasurer has agreed that it may be signed by the minister or some other person on behalf of the Territory.

#### 35 Losses and waivers

- (1) The Treasurer may write off:
  - (a) irrecoverable amounts payable to the Territory or an Agency;
  - (b) losses or deficiencies of money; or
  - (c) the value of lost, deficient, condemned, unserviceable, abandoned or obsolete property.
- (2) The Treasurer may:
  - (a) waive or postpone the right of the Territory or an Agency to:
    - (i) the payment of an amount, or of an amount included in a class of amounts, payable to the Territory; or
    - (ii) the recovery of any property or of property included in a class of property; or
  - (b) dispose of property by way of gift where the Treasurer is satisfied that that course is the most appropriate action to be taken.
- (3) The power conferred by subsection (2) is in addition to, and does not derogate from, any other power conferred on the Treasurer by any other law of the Territory.

# 36 Capital structure and dividends of Government Business Divisions

- (1) The Treasurer may determine or alter the capital structure of an Agency or a Government Business Division, including by converting debt to equity, converting equity to debt, increasing equity, withdrawing equity, transferring assets and altering the equity base.
- (2) The Treasurer may determine that an Agency or a Government Business Division is to pay a dividend to the Territory, if he or she is satisfied that the Agency or Government Business Division has sufficient resources to do so.
- (3) A determination under subsection (1) or (2) may be made subject to the terms and conditions the Treasurer thinks fit.

## 37 Ex gratia payments

- (1) Notwithstanding anything contained in this Act, if the Treasurer is satisfied that, by reason of special circumstances, it is proper to do so, the Treasurer may direct the payment of an amount of money ex gratia.
- (2) Subsection (1) does not authorise a payment of money ex gratia unless the special circumstances arose in the course of the business of the Government of the Territory and unless money is lawfully available to make the payment.

#### Part 6 Administration

## 38 Treasurer's Directions

- (1) The Treasurer may, from time to time, issue directions to Accountable Officers concerning the principles, practices and procedures to be observed in the administration of the financial affairs of the Territory and Agencies.
- (2) The Accountable Officer of an Agency, the Accountable Officer of the Central Holding Authority and each employee of an Agency must comply with the Treasurer's Directions.

# 39 Delegation

- (1) A person on whom a function is imposed or power conferred by or under this Act (whether by reference to an office or otherwise) may, by instrument in writing, delegate to a person or a person from time to time holding, acting in or performing the duties of a named office, designation or position any of those powers and functions, other than this power of delegation.
- (2) A power or function delegated under this section, when exercised or performed by the delegate is, for the purposes of this Act, deemed to have been exercised or performed by the person who delegated the power or function.
- (3) A delegation under this section does not prevent the exercise of a power or the performance of a function by the person who delegated the power or function.
- (4) This section does not apply to:
  - (a) the power to make regulations;
  - (b) a power related to the investigation or detection of offences or unlawful acts; or

(c) a power to delegate a power or function.

## Part 7 Miscellaneous

#### 40 Offences

A person who contravenes or fails to comply with a provision of this Act that applies to him or her is guilty of an offence.

Penalty: 100 penalty units.

# 41 Regulations

The Administrator may make regulations, not inconsistent with this Act, prescribing all matters:

- (a) required or permitted by this Act to be prescribed; or
- (b) necessary or convenient to be prescribed for carrying out or giving effect to this Act,

and in particular for or in relation to:

- (c) the collection, receipt, custody, issue, expenditure, due accounting for and care and management of all moneys by or on behalf of the Territory or an Agency and whether inside or outside of Australia;
- (d) the recording, examination, inspection and checking of all receipts and expenditures and the keeping of all necessary accounts and records;
- (e) the requirements in respect of records and documents;
- the custody, issue, sale or other disposal and writing off of property and the proper accounting for and stocktaking of that property;
- (g) the liability of persons for or in relation to the loss of money or property of the Territory or an Agency and the repair and replacement of property damaged or destroyed;
- (h) the apportionment of such liability between persons;
- (j) the disposal of unclaimed property;
- (k) the inspection and examination by a person other than the Auditor-General and the checking of books, accounts, statements, returns, records and vouchers prepared and kept outside Australia in respect of money and property referred to

in paragraph (c) outside of Australia;

- (m) the issue of securities or kinds of securities in relation to borrowings by the Territory, Agencies or other statutory corporations;
- (n) the inscription, transmission and transfer of such securities;
- (p) the payment of interest in respect of such borrowings;
- (q) the redemption of such securities;
- (r) the conduct and management of registries established for the purposes of this Act; and
- (s) imposing penalties, not exceeding 50 penalty units, for a breach of the Regulations.

# Part 8 Repeal, savings and transitional

# 42 Repeal

The Acts specified in the Schedule are repealed.

## 43 Previous authorities and procedures to suffice

Where, after the commencement of this Act, a payment is required to be made or an expenditure committed in respect of which this Act, the Regulations or the Treasurer's Directions would have required an authority to be given or a procedure to be followed at a time which, in the ordinary course of events, would have been before that commencement, it shall be sufficient if a like authority was given or a like procedure was followed in relation to that payment or that commitment before the commencement of this Act.

## 44 Money held in trust accounts

- (1) On the commencement of this Act all Trust Accounts under section 6 or 59 of the Financial Administration and Audit Act as in force immediately before that commencement shall be deemed to be closed and the funds standing to the credit of those accounts shall, subject to subsection (2), be transferred on the directions of the Treasurer into such Operating Accounts and Accountable Officer's Trust Accounts under this Act as the Treasurer thinks fit, and the Treasurer has the necessary power and authority to give such directions.
- (2) In giving a direction under subsection (1) the Treasurer shall ensure that the Operating Account into which the funds are to be

transferred is that in respect of an Agency having a function most closely related to the function or purpose for which the funds were held in the original Trust Account and that they will be held after their transfer subject to such conditions as the Treasurer thinks necessary to ensure their appropriate use for the function or purpose.

### 45 Saving of Regulations

The:

- (a) Treasury Regulation (other than Part III); and
- (b) Treasury (Northern Territory Stock) Regulation,

as in force immediately before the commencement of this Act, shall continue in force, and may be repealed or amended, as if made under this Act.

#### 46 Transitional matters

(1) In this section:

**commencement day** means the day on which the *Financial Management Amendment Act 2002* comes into operation.

**current Act** means this Act as in force immediately after commencement day.

**former** Act means this Act as in force immediately before commencement day.

- (2) A reference in an instrument of a legislative or administrative character to the Consolidated Revenue Account is taken to be a reference to the Central Holding Authority.
- (3) An official bank account within the meaning of the former Act continues in existence under the current Act as if it were an account opened under section 27 of the current Act.
- (4) An action taken on or after 1 July 2002 but before commencement day that would have been authorised if the current Act had been in force on the day the action was taken is taken to have been authorised under the former Act.
- (5) The Under-Treasurer is taken to have been appointed under section 4 of this Act as the Accountable Officer of the Central Holding Authority for the period on and from 1 July 2002 until commencement day.

# **Schedule**

section 42

# Acts Repealed

Financial Administration and Audit Ordinance 1978	(No. 37 of 1978)
Financial Administration and Audit Act (No. 2) 1978	(No. 89 of 1978)
Financial Administration and Audit Act (No. 3) 1978	(No. 20 of 1979)
Financial Administration and Audit Act 1979	(No. 96 of 1979)
Financial Administration and Audit Act (No. 2) 1979	(No. 147 of 1979)
Financial Administration and Audit Amendment Act 1982	(No. 39 of 1982)
Financial Administration and Audit Amendment Act 1983	(No. 39 of 1983)
Financial Administration and Audit Amendment Act 1984	(No. 18 of 1984)
Financial Administration and Audit Amendment Act 1987	(No. 46 of 1987)
Financial Administration and Audit Amendment Act 1988	(No. 34 of 1988)
Financial Administration and Audit Amendment Act 1989	(No. 15 of 1989)
Financial Administration and Audit Amendment Act 1990	(No. 26 of 1990)
Financial Administration and Audit Amendment Act 1992	(No. 30 of 1992)
Financial Administration and Audit Amendment Act 1993	(No. 16 of 1993)
Financial Administration and Audit Amendment Act (No. 2) 1993	(No. 55 of 1993)
Financial Administration and Audit Amendment Act 1994	(No. 1 of 1994)

#### **ENDNOTES**

#### 1 KEY

Key to abbreviations

amd = amended od = order
app = appendix om = omitted
bl = by-law pt = Part

ch = Chapter r = regulation/rule
cl = clause rem = remainder
div = Division renum = renumbered

exp = expires/expired rep = repealed
f = forms s = section
Gaz = Gazette sch = Schedule
hdg = heading sdiv = Subdivision

ins = inserted SL = Subordinate Legislation

It = long title sub = substituted

nc = not commenced

#### 2 LIST OF LEGISLATION

#### Financial Management Act 1995 (Act No. 4, 1995)

Assent date 21 March 1995

Commenced 1 April 1995 (*Gaz* S13, 31 March 1995)

#### Statute Law Revision Act 1997 (Act No. 17, 1997)

Assent date 11 April 1997

Commenced s 16: 10 December 1997; rem: 1 May 1997 (*Gaz* G17,

30 April 1997, p 2)

#### Financial Institutions (Miscellaneous Amendments) Act 1997 (Act No. 23, 1997)

Assent date 2 June 1997 Commenced 2 June 1997

#### Financial Management Amendment Act 1999 (Act No. 75, 1999)

Assent date 23 December 1999

Commenced 26 January 2000 (*Gaz* G3, 26 January 2000, p 3)

#### Financial Management Amendment Act 2001 (Act No. 7, 2001)

Assent date 22 June 2001 Commenced 22 June 2001 (s 2)

#### Financial Management Amendment Act 2002 (Act No. 49, 2002)

Assent date 9 October 2002 Commenced 9 October 2002

#### Financial Management Amendment Act 2003 (Act No. 27, 2003)

Assent date 26 June 2003 Commenced 30 June 2003 (s 2)

#### 3 SAVINGS AND TRANSITIONAL PROVISIONS

s 6 Financial Management Amendment Act 2003 (Act No. 27, 2003)

4	LIST OF AMENDMENTS
s 3	amd No. 23, 1997, s 6; No. 75, 1999, s 4; No. 7, 2001, s 3; No. 49, 2002, s 3
s 4	amd No. 49, 2002, s 4
s 5	amd No. 49, 2002, s 5; No. 27, 2003, s 4
s 6	amd No. 17, 1997, s 8; No. 75, 1999, s 5; No. 49, 2002, s 6
s 7	amd No. 75, 1999, s 6
s 8	amd No. 49, 2002, s 7
	sub No. 27, 2003, s 5
s 9	amd No. 75, 1999, s 7
	sub No. 27, 2003, s 5
s 11	amd No. 75, 1999, s 8; No. 49, 2002, s 8
s 13	amd No. 75, 1999, s 9; No. 49, 2002, s 9
s 14	amd No. 49, 2002, s 10
s 15	amd No. 49, 2002, s 11
s 16	amd No. 17, 1997, s 8
	sub No. 75, 1999, s 10
- 40	amd No. 49, 2002, s 12
s 18	amd No. 49, 2002, s 13
s 19	amd No. 49, 2002, s 14
s 20	amd No. 49, 2002, s 15
s 21	amd No. 49, 2002, s 16
s 23	amd No. 17, 1997, s 8; No. 75, 1999, s 11
c 25	rep No. 49, 2002, s 17
s 25	sub No. 75, 1999, s 12 rep No. 49, 2002, s 17
s 26	amd No. 49, 2002, s 17
s 27	amd No. 23, 1997, s 6; No. 49, 2002, s 19
s 28	amd No. 75, 1999, s 13
s 29	amd No. 23, 1997, s 6; No. 49, 2002, s 20
s 30	amd No. 49, 2002, s 21
s 31	amd No. 75, 1999, s 14
s 34	amd No. 75, 1999, s 15
s 36	sub No. 75, 1999, s 16
	amd No. 49, 2002, s 21
s 38	amd No. 49, 2002, s 23
s 40	amd No. 49, 2002, s 24
s 41	amd No. 49, 2002, s 25
s 46	amd No. 49, 2002, s 26